DEPARTMENT OF STATE

EXCISE (26)

ACTION MEMORANDUM

S/S

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November 10, 1980

CONFIDENTIAL

To: S/S - Mr. Tarnoff

From: IO - Richard L. McCall RLM

Issues for Transition Briefing Papers - Your Memo of 11/7/80

A. Political

[redacted] B1, A5

2. UN Aspects of Egypt-Israel Treaty. By April we must begin talks with Israelis and Egyptians on UN peacekeeping force or non-UN multinational force in conjunction with Israeli withdrawal from Sinai in 1982.

3. UNIFIL. Issue of UNIFIL's position and authority in Southern Lebanon.

4. Afghanistan. Follow-up to anticipated adoption of UNGA resolution.

[redacted] B1, A5 B2

[redacted] B1, A5 B2

[redacted] B1, A5 B2

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY [redacted] DATE 6/7/83

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GDS 11/10/86

E.O. AUTH. ☐ DS ☐ EXT. DATE
REASON(S)
ENDORSE EXISTING MARKINGS ☐
DECLASSIFIED ☐ RELEASABLE ☐
RELEASE DENIED ☒
PA or FOI EXEMPTION [redacted] B1, A5

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8. Western Sahara. Question of UN involvement in promoting settlement and U.S. role in providing arms to Morocco.

9. African Refugees Conference Scheduled for April in Geneva. Issue of level of U.S. participation and financial support for African refugees program.

10. Kampuchea. Follow-up to UNGA resolution calling for an international conference to achieve a political settlement. Future structure and financing of Kampuchean relief program.

[redacted] B1, A5

12. Trust Territories of the Pacific Islands (Micronesia). Possibility of UN action in U.S. divestiture of its UN trust territories in the Pacific.

[redacted] B1, A5

14. [redacted] B1, A5

15. Security Council Expansion. If General Assembly resolution passes, we could face a decision on whether to recommend ratification of Security Council expansion.

16. [redacted] B1, A5

17. [redacted] B1, A5

18. Refugees. There are staggering numbers of human beings in Asia, Africa, the Mid-East and Central America who have been cast out of their own countries as the result of political turmoil and war. This issue has become a major political item with substantial budgetary implications. We need to form a coherent policy.

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19. Terrorism. The Iran hostage case merely underscores this massive new problem in international relations. We need both a consistent policy and an effective bureaucratic appartus to implement it.

20. [redacted] B1, A5

B. Economic

1. Global Negotiations (GN) - If agreement to launch is not reached by the end of the 35th UNGA, the negotiations will likely resume early next year. If GN get underway, there may be decisions required on negotiated "guidelines and objectives" related to work of the specialized agencies.

2. [redacted] B1, A5

3. [redacted] B1, A5

4. [redacted] B1, A5

5. Senate Consideration of UNIDO Constitution - The U.S. joined other UNIDO member nations in negotiating a new constitution converting UNIDO into a specialized agency. Current planning is to submit the constitution to the Senate in early 1981. UNIDO has its share of critics, and the process will not likely be smooth.

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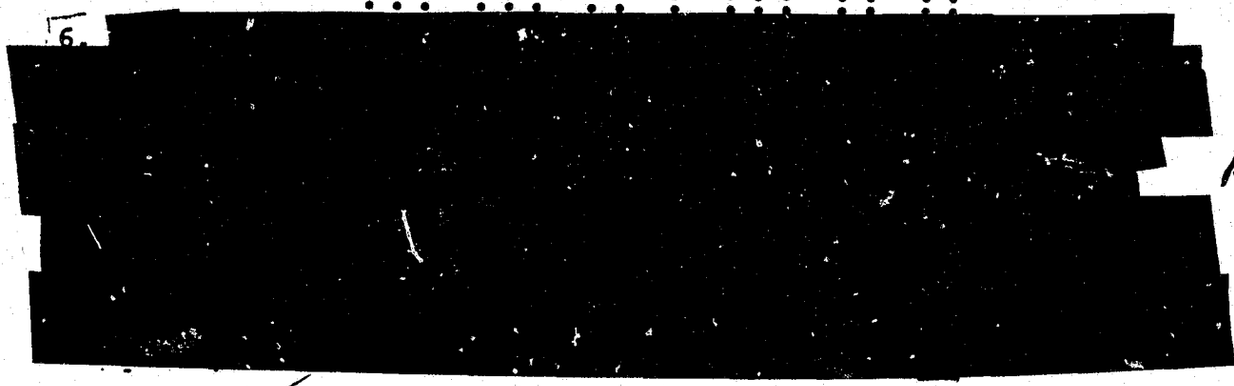

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7. 1981 UN Conferences - The UN Conference on New and Renewable Energy will take place in August 1981 and the UN Conference on Least Developed Countries, in September 1981. Final U.S. positions will include reaction to likely funding initiatives. We believe a statement in an early Presidential speech on support for the energy conference would be appropriate and useful.

C. Human Rights and Social Affairs

1. Human Rights

The 37th regular annual session of the Commission on Human Rights will meet in Geneva February 2 - March 13:

-- The President will need to appoint the U.S. Representative

-- The agenda will cover a wide range of allegations of violations of human rights and general problem areas, such as torture and the treatment of detained persons.

A number of important United Nations human rights treaties are awaiting Senate action -- The new Administration will have to decide whether or not to press for action on these treaties by the new Senate.

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2. Communications

There will be a need in the early months of 1981 to formulate U.S. policy on a range of issues having to do with world communications, particularly in light of the recent UNESCO and UNGA consideration of these issues and of the great interest in them on the part of the American private sector and media.

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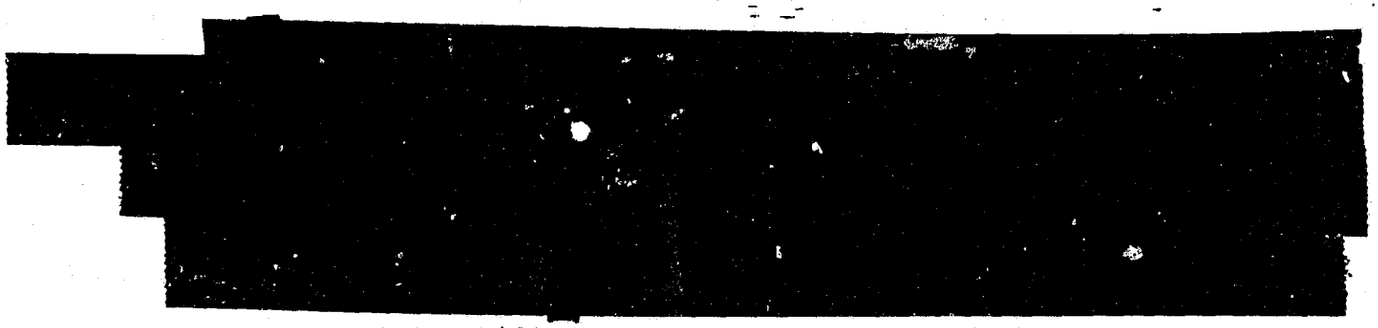

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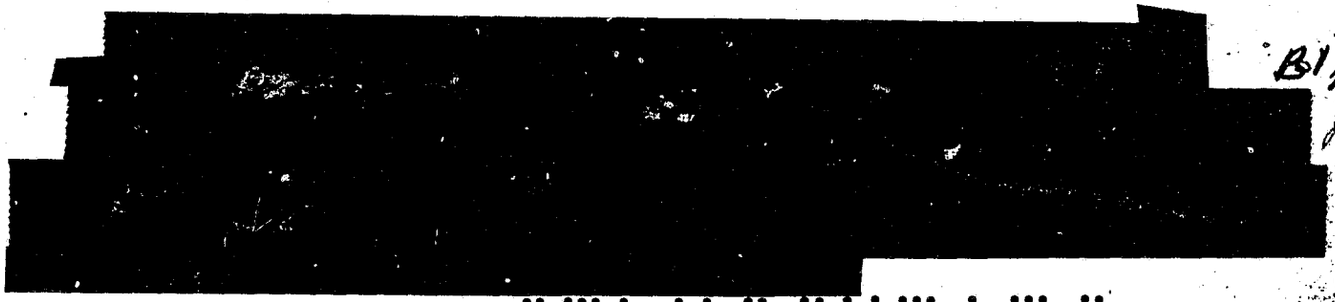
3. Labor



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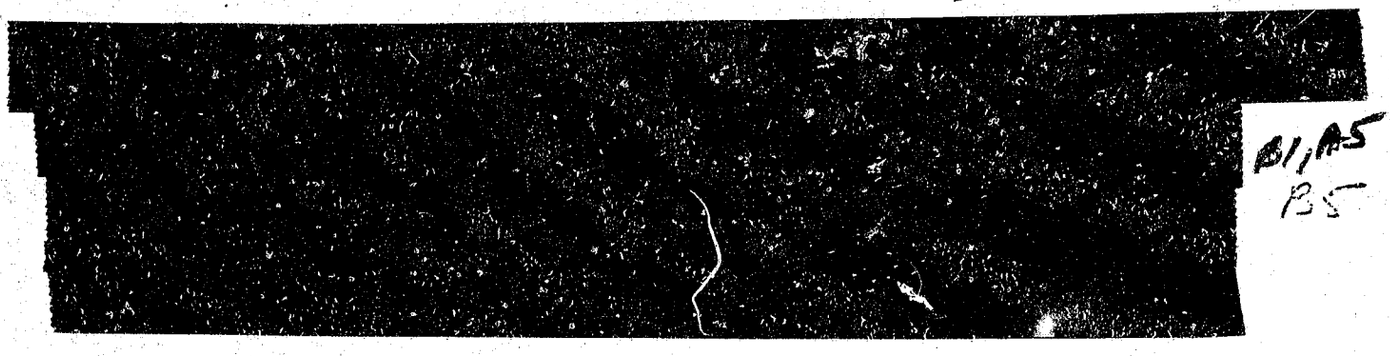

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4. Health

In early January 1981, the WHO Executive Board will review a draft of a code of marketing practices for infant formula and will make recommendations to the World Health Assembly, which will vote to adopt a text in May 1981.

The sensitivity of this issue, and the resultant widespread interest and discussion of the problem, requires that the U.S. Government's position be made clear early in the new Administration.

5. International Women's Programs

During the early days of the new Administration, U.S. policy concerning our participation in the UN Decade for Women must be determined. The UN Decade for Women, which began in 1975, was a major U.S. initiative, and the issues involved in our participation touch on major foreign policy and domestic interests. Women representing a wide range of nongovernmental organizations, are already asking how the United States intends to proceed regarding the Decade given recent action in Copenhagen and at the UNGA.

The President transmitted the Convention for Elimination of all Forms of Discrimination Against Women to the Senate to obtain its advice and consent in conformity with the treaty ratification procedure. Reservations or implementing legislation may be required on a number of points covered by the treaty. We must begin to prepare, in cooperation with the Office of the Legal Adviser, for possible Senate hearings to deal with these issues.

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C. Administrative

1. FY 1982 budget requests for

   a. Contributions to International Organizations
   b. Contributions to International Peacekeeping Activities
   c. International Conferences and Contingencies

2. Possible uncompleted action on FY 1981 authorization and appropriation requests on accounts in 1a, 1b and 1c above, plus action on IO-sponsored amendments to the State Department's 1980-81 Authorization Act.

3. Reaffirm or re-select U.S. Delegations to:

   a. The CSCE Review Conference, Madrid (scheduled from November 11, 1980 and probably extending into March 1981)

   b. The Law of the Sea Conference, convening in New York during March 1981.

4. A study is suggested on funding U.S. participation in international conferences:

To review the present (inadequate) methods of funding U.S. Government participation in international conferences and, in particular, to examine whether the Department of State should be enabled to control or coordinate the substance of U.S. activities in such conferences by (a) increasing the appropriation for International Conferences and Contingencies (ICC) and (b) having sole or exclusive control over the funding of all U.S. Government participants/delegates.

IO Staff

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